

GOVERNMENT OF GUAM  
Office of the Governor  
Agana, Guam

EXECUTIVE ORDER NO. 64-2

TYPHOON EMERGENCY CONTROL PLAN

WHEREAS, the Guam Civil Defense Act of 1951, Chapter 6, Title IX, Government Code of Guam, creates an Office of Civil Defense for the territory; and

WHEREAS, this law is designed to encompass adequate preparations to guard against the vicissitudes of nature as well as enemy attack; and


WHEREAS, under Section 8505, the Governor is empowered to have general direction and control of the Civil Defense Agency; and

WHEREAS, under Section 8506, the Governor is further authorized and empowered to make, amend, and rescind the necessary orders, rules and regulations to carry out the provisions of the law;


NOW, THEREFORE, by virtue of the foregoing, the attached "Typhoon Emergency Control Plan" is hereby approved and promulgated by Executive Order, and all other plans and regulations, including "Annex I" of the "Civil Defense Plan for the Territory of Guam," promulgated by Executive Order No. 10-58, are hereby rescinded.

This order shall be effective as of the 21<sup>st</sup> day of January, 1964.

Dated at Agana, Guam, this 21<sup>st</sup> day of January 1964.

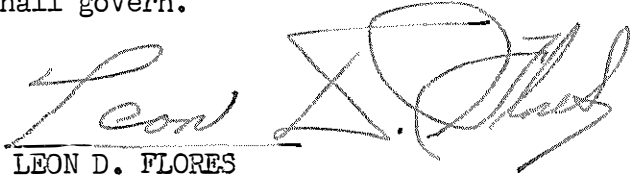
  
MANUEL F. L. GUERRERO  
Governor of Guam

COUNTERSIGNED:

  
DENVER DICKERSON  
Secretary of Guam

XII. DEPARTMENT AND AGENCY TYPHOON DIRECTIVES

A. Department and Agency Typhoon Directives are integral components of this plan and subordinate hereto. In case of conflict between a Department or Agency Typhoon Directive, the Typhoon Emergency Control Plan shall govern.



LEON D. FLORES  
Director of Civil Defense



Date: January 21, 1964

APPROVED:



MANUEL F. L. GUERRERO  
Governor of Guam

Attorney General  
Harold W. Burnett

 1/17  
 1/17  
Dir. Civil Defense  
Leon D. Flores  
Asst. Sec. of Guam  
R. G. Sablan

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TYPHOON EMERGENCY CONTROL PLAN

I. PURPOSE

- A. This plan describes actions to be taken by the residents of Guam and prescribes official actions to be implemented by officers, residents and employees of the Government of Guam in order to prevent deaths and injuries and to minimize damage and loss of property resulting from typhoons.
- B. It is also the intent and purpose of this plan to define warning information, establish responsibility for its dissemination and the proper actions to be taken thereon.
- C. This plan supersedes and nullifies all previous plans relating to typhoons and disaster control for the Territory of Guam and its governmental agencies.
- D. This plan will be maintained in current form by amendments, additions, or deletions to reflect all material changes in any phase of applicable Federal Regulations, Territorial law, organization, policy, or agency operations affecting any portion of this plan.

II. SITUATION

- A. Guam, because of its geographical position, lying within the typhoon-generating area, is vulnerable to heavy weather conditions.
- B. Source of Warning
  1. Fleet Weather Central, Joint Typhoon Warning Center, COMNAVMAR is the United States government agency equipped and designated to issue weather forecasts and warnings to the military forces, the Government of Guam, and to the public.
  2. The Commander Naval Forces Marianas, by mutual agreement, advises the Government of Guam through its Office of Civil Defense of expected winds and threatening weather conditions, including the precautions announced for Naval activities.
  3. Based on analysis of wind warnings in relation to Guam, the Governor, through the appropriate government agency, will establish and announce the condition of readiness for the civilian population and government instrumentalities.
- C. Typhoon Conditions Defined
  1. Typhoon Condition IV is considered the normal weather condition.
  2. Typhoon Condition III - Typhoon winds\* are possible within 48 hours
  3. Typhoon Condition II - Typhoon winds possible within 24 hours.
  4. Typhoon Condition I - Typhoon winds possible within 12 hours.

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NOTA BENE: It should be noted that the warning time indicated in a given condition is not absolute. It is possible, for example, to go from a lower (Condition II) to a higher (Condition I) level or readiness within a six-hour period due to the availability of additional information that was not considered at the time the last forecast or fix was established.

\* Typhoon winds are defined to mean winds of 64 knots or more in accordance with IV A.

### III. ORGANIZATION AND RESPONSIBILITY

#### A. Office of the Governor

1. The Governor has the general direction and control of all emergency functions, and at his discretion may delegate to other officials the emergency powers conferred upon him by law.
2. The Emergency Headquarters will be located at the Emergency Control Center (Governor's Office), or at some other location the Governor may designate.
3. Employees of the Government of Guam during office hours, except those required for emergency operations, will be released upon announcement of Condition I or as otherwise directed by the Governor.
4. All government employees will report for work when so directed by the Governor via radio broadcast or other communication media or when so directed by their supervisor in accordance with the Manpower Utilization Plan.
5. If Condition II is announced by the Office of the Governor during non-working days, government employees assigned emergency responsibility shall report for work and carry out assignments delineated in their respective departmental typhoon plan.

#### B. Public Information

1. All Public Information and emergency instructions will be released through the Government Public Information Officer utilizing all communication media.

#### C. Office of Civil Defense

1. The Director of Civil Defense and during his absence the Deputy Director of Civil Defense shall coordinate for the Governor the activities of all organizations for Civil Defense within the territory in accordance with Section 8503, Government Code of Guam.
2. It shall be the duty and responsibility of the Office of Civil Defense to inform and alert all Heads of Departments and Agencies of the Government of Guam, Municipal Commissioners, and the general public as to emergency conditions.
3. It shall maintain liaison with and cooperate with organizations of the Armed Forces of the Federal Government.
4. It shall implement and carry out all policies and instructions as directed by the Secretary or the Governor.
5. It shall keep the Secretary and the Governor currently informed of all conditions affecting the residents of Guam and government instrumentalities.

#### D. Public Schools

1. a. Public schools will be closed if and when Commander Naval Forces Marianas announce Typhoon Condition II.
- b. School buses will be mobilized to return school children to their districts.

2. Public schools will remain closed while Typhoon Condition II is in effect. School buses will not be mobilized to bring school children to school while Typhoon Condition II remains in effect.
3. No Government of Guam action is necessary under Navy's Tropical Storm Condition II.
4. The Governor of Guam will set and establish condition of readiness for the civilian community and the instrumentalities of the Government of Guam. Exceptions relate to (1)a and (2)a above.
5. Dissemination of warning information to Government of Guam agencies will be handled by the appropriate disaster agency.
6. Public announcements of emergency or disaster warnings will be channeled through the Governor's Office.
7. Departments and agencies will continue to operate within the framework of their approved plan.

#### IV. CIVIL DEFENSE EVACUATION PLAN

##### A. Typhoon Condition II - Phase I (School Days)

1. The Department of Public Works will mobilize buses to return school children in accordance with III. D.
2. Buses completing above assignment will report directly to assigned district warden for instructions.
3. Assignment of buses and drivers to districts will be the responsibility of the Department of Public Works. (pre-typhoon assignment)
4. Refuelling points will be established by the Department of Public Works at designated areas.
5. Buses reaching destination will be reported by warden or driver to Civil Defense Control Center for coordination (7945 or 726-237).
6. Wardens will effect evacuation to shelters in accordance with Shelter Utilization Plan.

##### B. Typhoon Condition II - Phase II (Non-School Days)

1. The Department of Public Works in coordination with district wardens (commissioners) will alert bus drivers.
2. School buses will be mobilized to evacuate people to designated shelters.
3. Bus drivers will report to wardens for instructions.
4. Buses dispatched by Public Works to districts will be reported by telephone (7945 or 726-237) to Civil Defense Control Center for statistical information and coordination.
5. Wardens will effect evacuation to shelters in accordance with Shelter Utilization Plan.
6. Request for additional buses or transportation will be coordinated with Civil Defense Control Center.

C. Condition I

1. Buses and drivers will remain under shelter for further instruction.

D. Condition IV

1. Shelterees will be returned to their homes or other designated area.

V. EMERGENCY CONTROL CENTER OPERATIONS

1. The Emergency Control Center shall be located at the Governor's Office, or at some other location the Governor may designate.
2. The Control Center shall be staffed by:
  - a. Chief Commissioner of Guam (Director of Civil Defense)
  - b. Deputy Director of Civil Defense and Staff
  - c. Civil Defense Coordinator for the Department of Public Works
  - d. Civil Defense Coordinator for the Department of Medical Services
  - e. Civil Defense Coordinator for Public Safety
  - f. Civil Defense Coordinator for Labor and Personnel
  - g. Transportation Officer (Dept. of Public Works)
  - h. Communication Officer ( Dept. of Public Safety)
3. The above personnel are to report to the Control Center upon announcement of Condition I.
4. Emergency field activities of each department shall be reported directly to the Department Head or his representative at the Control Center. Telephone 7945 or 726-237.
5. All field reports and information shall be collected, plotted, evaluated, and disseminated to the proper officials at the Control Center.
6. Analysis and dissemination of emergency information and reports will be the responsibility of the CD II Intelligence and Public Guidance Section of the Civil Defense.

VI. COMMUNICATION

1. Radio contact with the Headquarters, Commander Naval Forces Marianas, will be maintained throughout the emergency period through the Civil Defense Emergency Communication Network.
2. The Civil Defense Radio Transmitter located in the Department of Public Safety will be activated to transmit and relay operational dispatches and field activity reports.
3. It is the responsibility of the communication officer of the Department of Public Safety to maintain all communication equipment in operational readiness at all times.
4. The manning of the communication room during emergency conditions (Condition III, II and I) shall be the direct responsibility of the Communication Officer. (Dept. of Public Safety)

VII. PUBLIC GUIDANCE AND ACTIONS

A. Information will be released through news media as available.

B. Condition II - Preparations

1. Emergency Rations and Supplies

- a. Each family should provide itself with three days supply of food and water.
- b. Matches, candles, flashlight, kerosene lantern and several cans of sterno (fuel).
- c. First Aid Kit.
- d. Family cars and other emergency vehicles should be provided with sufficient gasoline and oil for emergency use.

2. Safety Measures

- a. Batten down loose material, such as tin, drums, lumber, and other objects that might be blown away.
- b. Secure home windows (glass louvers should be X'ed with masking tape for additional safety measures) and doors.
- c. Do not use the telephone except for emergency calls.
- d. Owners of livestock and poultry should consult with the Department of Agriculture for instructions for their care.
- e. Consult with your village warden (commissioner), for designated typhoon shelters.

C. Condition I

1. Stay under cover.
2. Follow instructions of your village warden (commissioner)
3. Only emergency vehicles will be permitted on public highways while typhoon Condition I is in effect.

VIII. TRANSPORTATION

A. During Conditions II and I

1. All Government of Guam transportation equipment and facilities and operators, except those required to transport school children, shall be under the operational control of the Civil Defense Transportation Officer whose office shall be at the Control Center.
2. Buses not required to transport school children shall be designated for emergency transportation and may be used for evacuation movements.
3. The Office of Civil Defense will not use private transportation equipment or facilities unless government transportation has been exhausted or when the safety and welfare of people necessitates immediate movements.

IX. DISTRICT WARDENS

- A. The District Commissioners are the Civil Defense Wardens of their district, and as such are responsible for all emergency operations within their municipality.
- B. Public Health Nurses, Public Safety personnel and volunteers shall report to the Civil Defense Warden for coordination and assignment.
- C. District Wardens shall maintain communication with the Civil Defense Control Center for emergency control instructions.

X. VOLUNTEERS AND ASSISTING AGENCIES

A. American Red Cross

1. The Civil Defense will maintain liaison with the Guam Chapter American Red Cross, which operates within its own sphere of activities.
2. In disaster relief activities mutual cooperation and coordination will be effected.

B. Armed Forces Police

1. The traditional cooperation and mutual assistance between the Armed Forces Police and the Civil Defense will be maintained.
2. Deployment of the Armed Forces Police personnel will be in accordance with the Navy's Recovery Plan.

C. Civil Defense Volunteers

1. Civil Defense volunteers will be coordinated by the Civil Defense Division through the District Wardens.
2. The primary responsibility of the civil defense volunteers is to assist in evacuation and rescue operations.
3. Responsibility for training and logistical support of civil defense volunteers will be limited to the capability of the civil defense agency, and training of civil defense volunteers will be the responsibility of the Civil Defense Office.

XI. SHELTERS

A. Opening

1. School principals or their designees are shelter managers, and are directly responsible for immediate opening of shelters.
2. Public and private buildings and facilities identified as community Civil Defense shelters will be opened to shelterees upon announcement of Condition II.
3. Duplicate key(s) will be maintained by the Civil Defense Shelter Coordinator who will be responsible for insuring the opening of public shelters.

B. Utilization Plan

1. The Civil Defense Shelter Coordinator will be responsible for the coordination of shelters in accordance with approved Civil Defense Utilization Plan.