

PA-09-GU-4495-PW-00039(0) P

Applicant Name:	Application Title:
GUAM HOMELAND SECURITY / OFFICE OF CIVIL DEFENSE	169627 - Guam Non-Congregate Sheltering September 19 to
Period of Performance Start:	Period of Performance End:
03-27-2020	03-27-2021

Bundle Reference # (Amendment #)	Date Awarded
PA-09-GU-4495-PW-00039(37)	10-08-2022

Subgrant Application - FEMA Form 90-91

Note: The Effective Cost Share for this application is 100%

FEDERAL EMERGENCY MANAGEMENT AGENCY PROJECT WORKSHEET						
DISASTER		PROJECT NO.		PA ID NO.	DATE	CATEGORY
FEMA	4495	-	DR	-GU	169627	000-UBM9G-00
APPLICANT: GUAM HOMELAND SECURITY / OFFICE OF CIVIL DEFENSE					WORK COMPLETE AS OF: 11-09-2021 : 100 %	
Site 1 of 1						
DAMAGED FACILITY:				COUNTY: Statewide		
Damage # 435094; Emergency Protective Measures (Damage for project Guam Non-Congregate Sheltering Se						
LOCATION:					LATITUDE:	LONGITUDE:
PA-09-GU-4495-PW-00039(0): 221-B Chalan Palasyo, Agana Heights, 96910, Guam					13.47211	144.74884
Current Version:						
DAMAGE DESCRIPTION AND DIMENSIONS:						
PA-09-GU-4495-PW-00039(0): The Disaster #4495DR, which occurred between 1/20/2020 and Ongoing , caused:						
Damage # 435094; Emergency Protective Measures (Damage for project Guam Non-Congregate Sheltering September 19 to December 31, 2020)						
On March 13, 2020, the President declared the ongoing Coronavirus Disease 2019 (COVID-19) pandemic of sufficient severity and magnitude to warrant an emergency declaration for all states, tribes, territories, and the District of Columbia pursuant to section 501 (b) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5121-5207 (the "Stafford Act"). State, territorial, tribal, and local government entities and certain private non-profit organizations are eligible to apply for Public Assistance.						
In response to the pandemic, The Territory of Guam (GovGuam) pursuant to Executive Order No. 2020-03 declared a State of Emergency in Guam, and a Public Health Directive issued by the Territory's Department of Public Health and Social Services (DPHSS) requiring all persons entering Guam by air or sea to be quarantined at a government-designated facility for a period of 14 days from the date of entry.						
During the incident period of 1/20/2020 through Ongoing, COVID-19 created an immediate threat to the health and safety of the general public requiring emergency response and protective measures.						
Provided COVID-19 Non-Congregate Sheltering: Accommodations for legal Guam residents required to quarantine for 14 days after entering or re-entering the Territory (by air or sea) at or proximate to 221-B Chalan Palasyo, Agana Heights, 96910, Guam (GPS: 13.47211, 144.74884) from 7/9/2020 to 1/18/2021.						
Provided COVID-19 Non-Congregate Sheltering: Meals and Beverages for legal Guam residents required to quarantine for 14 days after entering or re-entering the Territory (by air or sea) at or proximate to 221-B Chalan Palasyo, Agana Heights, 96910, Guam (GPS: 13.47211, 144.74884) from 7/9/2020 to 1/18/2021.						
Provided COVID-19 Non-Congregate Sheltering: Janitorial Services for legal Guam residents required to quarantine for 14 days after entering or re-entering the Territory (by air or sea) at or proximate to 221-B Chalan Palasyo, Agana Heights, 96910, Guam (GPS: 13.47211, 144.74884) from 9/22/2020 to 12/31/2020.						
Provided COVID-19 Clinical Medical Surveillance for individuals entering the Territory of Guam (by air or sea) at or proximate to 221-B Chalan						

Palasyo, Agana Heights, 96910, Guam (GPS: 13.47211, 144.74884) from 5/17/2020 to 8/31/2020.

Non-Congregate Sheltering Locations

Hotels

Bayview Hotel (Core Tech Resort). 48 to 150 Rooms
1475 Pale San Vitores Rd, Tumon, 96913, Guam (GPS: 13.51684, 144.80944)

Dusit Beach Resort Guam. 300 to 600 Rooms
1255 Pale San Vitores Rd, Tamuning, 96913, Guam (GPS: 13.51523, 144.80573)

Royal Orchid Hotel (Cliff Hotel). 12 Rooms.
626 Pale San Vitores Rd, Tamuning, 96931, Guam (GPS: 13.50229, 144.79489)

Shelters

Catholic Shelter. 15 – 22 Beds

Catalina Lane, Dededo, 96929, Guam (GPS: 13.521017, 144.844045)
Apartments

Global Dorm Apartments (Dewan Worldwide). 40 Units.
727 Robat St., Maite, 96910, Guam (GPS: 13.47506, 144.77348)

Summer Towers Apartments. 31 Units.
350 Western Blvd, Tamuning, 96913, Guam (GPS: 13.50287, 144.77185)

Current Version:

SCOPE OF WORK:

PA-09-GU-4495-PW-00039(0):
435094 Damage for project Guam Non-Congregate Sheltering September 19 to December 31, 2020

Work Completed – COVID-19 Application

In response to the COVID-19 Public Health Emergency, the applicant utilized contracts for taking necessary Emergency Protective Measures of providing Non-Congregate Sheltering for the required 14-day COVID-19 quarantine isolation of Guam legal residents re-entering the Territory in order to manage, control, and reduce the threat posed by the pandemic to lives, public health and public safety.

Although the Validation for this project covers the total non-congregate sheltering costs of \$13,389,141.50 to isolate all persons entering Guam for 14-days; the Applicant is only claiming 37% of this total, which is the 14-day isolation costs for legal residents of Guam. The Applicant is not claiming the costs of isolating non-residents of Guam.

The cost share for this version is 100%. All work and costs in this project fall between 05/17/2020 to 01/18/2021.

Guam Homeland Security / Office of Civil Defense

A. Provided COVID-19 Non-Congregate Shelter, accommodations to legal residents required to quarantine for 14 days after entering or re-entering Guam through contracts. Approximately 9,544 legal residents were sheltered at 6 EA locations for this project [3 EA hotels, 1 EA catholic shelter and 2 EA apartments] for a project accommodation period of 193 days from 07/09/2020 to 01/18/2021. The average length of stay for persons within this period was 14 days.

B. Provided COVID-19 Non-Congregate Sheltering, meals and beverages to legal residents required to quarantine for 14 days after re-entering Guam through contracts.

C. Provided COVID-19 Non-Congregate Sheltering, janitorial services for accommodations that were provided to legal residents required to quarantine for 14 days after re-entering Guam through contracts.

D. Provided COVID-19 Clinical Medical Surveillance of persons entering Guam (by air or sea) through contracts.

1. Contracts: \$4,953,982.36

Work Completed Total: \$4,953,982.36

Project Notes:

1. Costs associated with this project have been validated. See attachment: 169627 Validation Summary (Guam Homeland Security Civil Defense).xlsx

2. The Work Completed Total of \$4,953,982.36 is \$3,032.89 less than the Original Claim Total of \$4,957,015.25 as:

a. J J Global Services Invoice #10675 for \$7,414.13 was included twice in the Original Claim. $\$7,414.13 \times 37\% = (\$2,743.23)$; and

b. 7-Days Supermarket Invoice #G0-16 for \$782.88 was included twice in the Original Claim. $\$782.88 \times 37\% = (\$289.67)$

c. $(\$2,743.23) + (\$289.67) = (\$3,032.89)$

3. For the Applicant's cost claim summary, please see Cell R5 in the [Non-Congregate Sheltering] Tab of attachment labeled: DR4495 GU Non-Congregate Shelter NCS Projects.xlsx (uploaded 08/17/2021)

4. Within the Applicant's Streamlined Project Application, the Original Claim Total amount of \$4,957,015.25 is also provided under Large Project Completed Work Estimate (Schedule B), Contract Information, Amount requested for funding on this project application.
 5. This project claim is for COVID-19 Non-Congregate Sheltering costs for isolating legal residents of Guam who entered or re-entered the Territory. The project validation is of \$13,389,141.50, which is the total costs to isolate ALL persons entering Guam (non-residents and legal residents) during the Project period. The Applicant is only claiming 37% of the validated total, which is the costs of isolating legal residents of Guam. [$\$13,389,141.50 \times 37\% = \$4,953,982.36$]. The Applicant is NOT claiming the costs of isolating non-residents of Guam.
 6. The Applicant utilized Guam Customs Declaration Forms processed and statistically provided by the Guam Visitors Bureau to establish percentage of the legal residents [37%] versus non-residents [63%] entering or re-entering Guam. Please refer to the [NCS Eligibility] Tab of attachment labeled: Public Assistance Projects COVID-19 4495DR-GU 26APR2021.xlsx
 7. The Large Project Completed Work Estimate (Schedule B) in the Applicant's Streamlined Project Application indicates a Contracts and Total Cost of \$5,224,962.02. This is an earlier rendition of this claim that was based on a 39% proportion of legal residents entering Guam per cell R5 of Public Assistance Projects COVID-19 4495DR-GU 26APR2021.xlsx (uploaded 05/04/2021). This rendition or amount is superseded by the 37% based claim in attachment labeled: DR4495 GU Non-Congregate Shelter NCS Projects.xlsx (uploaded 08/17/2021)
 8. The CRC Specialist identified from Grants Manager Project Documents and validated 128 [or 65.31%] of 196 claimed contract invoices, which satisfies the 20% project sampling requirement. Upon request at project (or applicant) close-out, the 68 unvalidated invoices are to be provided by the applicant, if necessary or on request.
 9. Claimed costs include the costs of unused hotel rooms at the Bayview Hotel (a Core Tech Resort) from 09/01/2020 to 01/18/2021.
 - a. These rooms were pre-positioned by the applicant for Non-Congregate Sheltering but not used or occupied. Per page 60 of PAPPG Version 3.1 "Pre-positioning resources for the purpose of providing emergency medical care is eligible even if those resources are not ultimately used, provided the staging of those resources was necessary and prudent based on the data at the time of staging."
 - b. Specifically, total claimed and validated costs include \$456,842.70 of unused room costs at the Bayview Hotel at \$90 per night from 09/22/2020 to 01/15/2021. Incorporating unvalidated invoices would further increase the amount of unused room costs.
 10. Procurement documents attached have been reviewed. See attachment labeled: Guam Code Annotated - Division 1, Chapter 5 Guam Procurement Law.pdf
 11. For FEMA approval for this NCS project, please see attachment: GU Respond letter from 8.22 to 2.22.2021.pdf
 12. Per Guam Customs Declaration Forms processed and statistically provided by the Guam Visitors Bureau, from 03/21/2020 to 12/16/2020 [270 days] 13,351 Guam residents returned to Guam and required 14-day isolation in Non-Congregate Sheltering. $13,351 \text{ returning legal residents} / 270 \text{ days} = 49.45 \text{ average legal residents re-entering Guam per day}$. The period of Non-Congregate Sheltering for this project is 07/09/2020 to 01/18/2021 [193 days]. $193 \text{ days project period} \times 49.45 \text{ per day legal resident re-entering Guam average} = 9,544 \text{ individuals sheltered, approximately, for this project}$.
 13. Non-Congregate Sheltering
 - a. Number of individuals sheltered: Approximately 9,544 legal Guam residents
 - b. Average length of stay at each location: 14 days
 - c. Wrap-around services included: Janitorial cleaning of Bayview hotel accommodations at a cost of \$72,159.23
 - d. Total meals provided: Approximately 28,632 meals [an average of 3 per person per day]
 - e. Average cost per individual sheltered: $\$4,953,982.36 \text{ [Project Cost]} / 9,544 \text{ [approximate number of Legal Residents Isolated]} = \$519.07 \text{ per individual sheltered}$
 - f. Reason for quarantining approximately 9,544 individuals sheltered. Pursuant to Executive Order No. 2020-03 declared a State of Emergency in Guam, and a Public Health Directive issued by the Territory's Department of Public Health and Social Services (DPHSS) requiring all persons entering Guam by air or sea to be quarantined at a government-designated facility for a period of 14 days from the date of entry.
- COVID-19 Application Disclosures:
1. Contracts must include a Termination for Convenience clause.
 2. Approval of the purchase and distribution of food is based on the Applicant's representation that COVID-19 has created a public health and safety need requiring the purchase and distribution of food as an emergency protective measure. Final eligibility of costs are conditioned upon the Applicant's submittal of documentation demonstrating such a need existed and that the food was distributed to individuals impacted by COVID-19 as identified in FEMA Policy FP 104-010-03. Those populations may include:
 - a. Individuals who test positive for COVID-19 or have been exposed to COVID-19, but do not require hospitalization;
 - b. Individuals at high-risk, such as people over 65 or with certain underlying health conditions; or
 - c. Other populations that may need food assistance based on direction or guidance of the appropriate public health official.
 3. Under the COVID-19 Declarations, eligible emergency medical care costs are eligible for the duration of the Public Health Emergency, as determined by HHS.
 4. FEMA will only reimburse for non-congregate sheltering as stipulated in the Update to Non-Congregate Sheltering Delegation of Authority Waiver Memo signed by Keith Turi on December 16, 2020.
FEMA will reimburse Emergency NCS costs incurred for:

- a. Individuals who test positive for COVID-19 that do not require hospitalization, but need isolation or quarantine (including those exiting from hospitals)
- b. Individuals who have been exposed to COVID-19 (as documented by a state or local public health official, or medical health professional) that do not require hospitalization, but need isolation or quarantine; and
- c. Individuals who are asymptomatic, but are at "high-risk," such as people over 65 or who have certain underlying health conditions (respiratory, compromised immunities, chronic disease), and who require Emergency NCS as a social distancing measure.

This approval does not currently include the reimbursement of costs for the sheltering of asymptomatic individuals that are not among the populations identified above, but whose living situation may make them unable to adhere to social distancing guidance.

FEMA will not reimburse for costs for support services such as case management, mental health counseling, and others related activities.

Current Version:

Does the Scope of Work change the pre-disaster conditions at the site? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No		Special Considerations included? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No			
Hazard Mitigation proposal included? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No		Is there insurance coverage on this facility? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No			
PROJECT COST					
ITEM	CODE	NARRATIVE	QUANTITY/UNIT	UNIT PRICE	COST
		*** Version 0 ***			
		Work Completed			
1	9001	Contract	1/LS	\$ 4,953,982.36	\$ 4,953,982.36
				TOTAL COST	\$ 4,953,982.36
PREPARED BY Mark A Conley		TITLE PDMG	SIGNATURE		
APPLICANT REP. Charles Esteves		TITLE OCD Administrator	SIGNATURE		

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